



Committee for Home Affairs

Delivery Plan 2019-2022

*'Using all available resources to build and protect a safe,
just and tolerant society'*



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President's Foreword

I am pleased to present this Delivery Plan 2019 – 2022 which sets out the Committee's programme of work to the end of this political term and beyond.

The Committee's priorities continue to be the Island's preparedness for the United Kingdom leaving the European Union, made all the more complex by the uncertainty surrounding negotiations between the United Kingdom and the European Union. Officers are working with colleagues across the States to prepare for all scenarios including planning for a "no-deal Brexit" to mitigate any impact as far as is possible.

Following on from the successful work with colleagues and the wider community in 2018 to deliver the Island Wide Voting Referendum, the Committee is now working towards creating a new Electoral Roll in readiness for the Election in 2020.

Further cross-Committee working is being undertaken on the Justice Review which involves the engagement of a wide range of stakeholders, including representatives from the voluntary sector. Building on the work done on the Criminal Justice Strategy, Phase 1 is complete and Phase 2 is underway to review and report on our current justice system including a focus on its association with social policy. This long-term piece of work is a priority area of focus within the Guernsey Policy & Resource Plan and is fundamental to the Island's aspiration to maintain a community that is safe and secure, inclusive and committed to social justice.

In 2018, the HMIC report made a number of recommendations which we are committed to discharging at the earliest opportunity. Work is ongoing and several recommendations have already been discharged. Similarly, work on the recently published Committee *for* Home Affairs: Governance Review Report has already commenced and recommendations are being progressed as a Committee priority.

Other key pieces of work which fall under the Committee's wide remit include:

- Population Management which has undergone significant change and improvement and is now effectively delivering business as usual;
- Security and Cyber Security, working with Jersey on a Business Case for a Computer Emergency Response Team; and
- Several pieces of work to update our legislation, bring our policies in line with international standards and secure transformational opportunities in line with Public Service Reform and our Medium Term Financial Plan. Individual projects are listed on pages 7 – 9, and the work of each service area is contained within their individual delivery plans.

Many of the projects being delivered are long-term and the next Committee will need to consider taking these forward following the Election in June 2020.

This ambitious programme of work is planned in addition to the delivery of the Committee's mandated "Business as Usual" operations and front line services, as set out on page 4, and I would like to thank all of the staff working on behalf of the Committee for continuing to maintain a safe and secure community on a day-to day basis.

Chief Secretary's Introduction

During December 2018 and January 2019, the Committee and senior management held workshops to discuss Committee priorities for the remainder of the term. Around 160 workstreams were identified. Service areas identified approximately 23 areas to either be delivered or progressed over the following 16-18 months in addition to the operational projects and business as usual work which is detailed in the individual service area Delivery Plans.

The prioritised areas of work are set out on pages 7-10 with indicative timelines for delivery on page 11. This list will be updated as work is completed and new priorities arise. Other workstreams will be progressed as resources permit. One agreed priority has already been achieved: the relocation of Home Affairs staff from Les Vardes House.

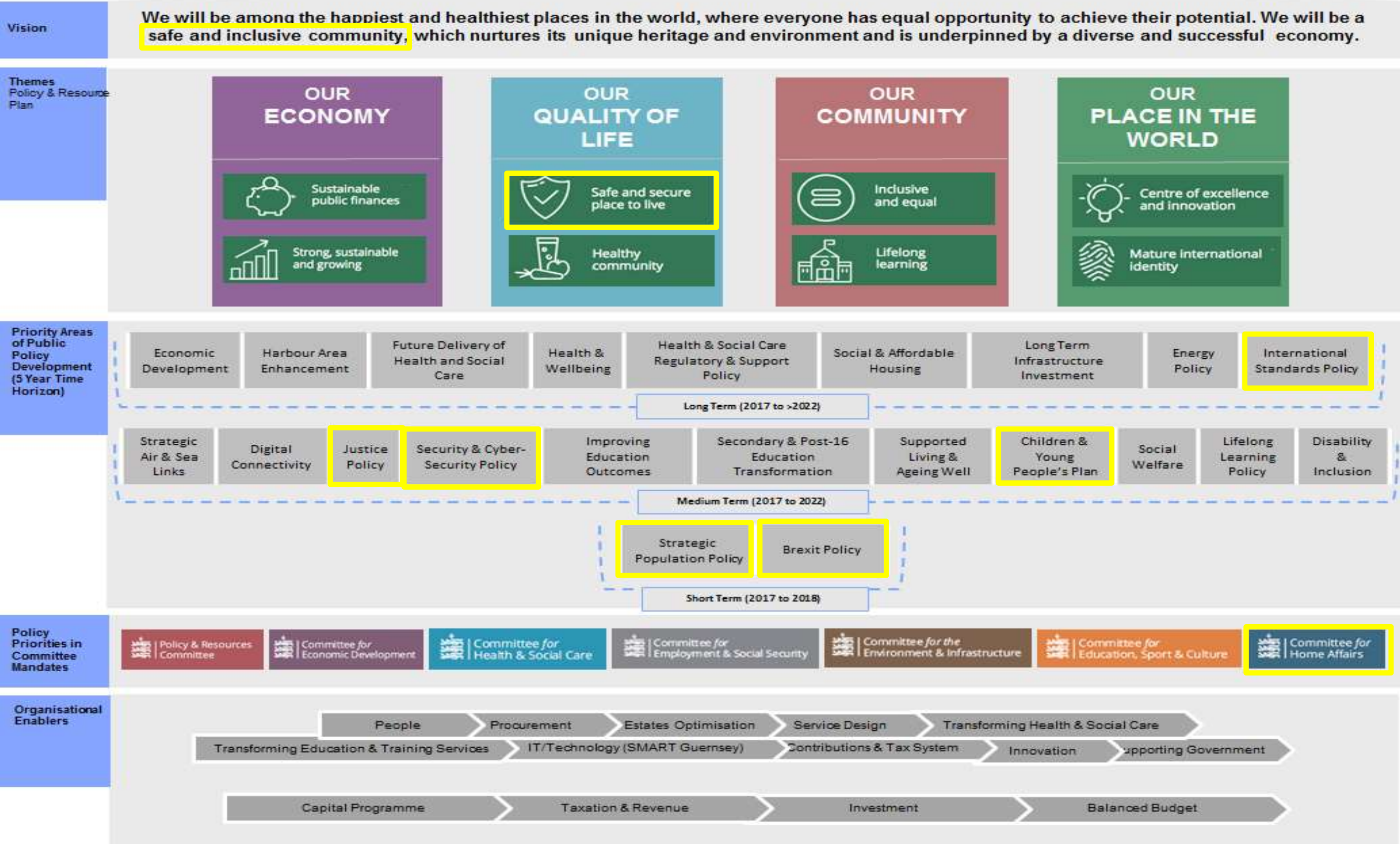
In addition to our work on projects and business as usual, we continue to look for areas to make savings as part of our contribution to the Medium Term Financial Plan, although I would stress that we aim to make efficiencies through improved ways of working and not by making cuts to essential services or frontline staff. Areas being explored include digitisation, income generation and reviewing processes to make them more efficient by reducing duplication and waste. We are continuously seeking to improve our service to our customers. Colleagues with ideas for transformation, however radical they may seem, are invited to submit them for consideration.

Cross-committee working at political level is mirrored at officer level as we engage with other States departments and the voluntary and private sector on key initiatives. We also continue to maintain links with Jersey to share best practice and skills where we can.

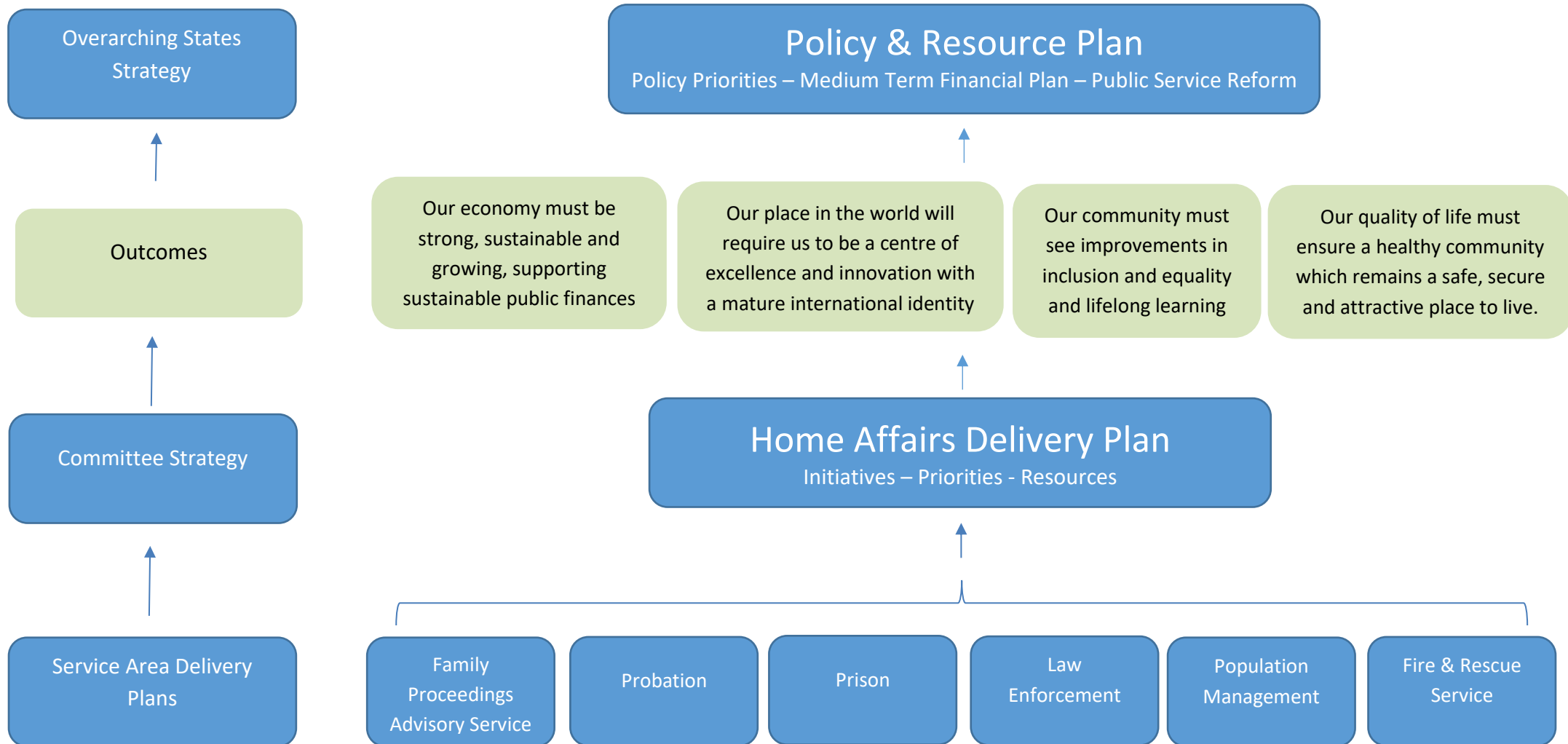
The Office *of* the Committee *for* Home Affairs fully supports the States-wide development of corporate values, namely teamwork, accountability, professionalism/ customer-service and empowerment. At staff-level, embedded within our approach to our professional responsibilities is therefore also a commitment to the Service Guernsey themes of Innovation, Customer Service, People, Digital, Value for Money and Performance Management.

Committee Mandate

Constitution	<p>A President and four members who shall be members of the States: provided that neither the President nor any member of the Committee <i>for</i> Home Affairs shall be the President or a member of the Policy & Resources Committee or the President of the Scrutiny Management Committee; and up to two nonvoting members appointed by the Committee who shall not be members of the States.</p>
Purpose	<p>To support a high standard of living and quality of life by maintaining and promoting a safe, stable and equitable society which values public protection and justice and respects the rights, responsibilities and potential of every person.</p>
Responsibilities – Policy, Advisory & General	<p>To advise the States and to develop and implement policies on matters relating to its purpose, including:</p> <ol style="list-style-type: none">1. Crime prevention;2. Law enforcement, including policing and customs;3. Justice policy;4. The association between justice and social policy, for example domestic abuse and the misuse of drugs and alcohol;5. The population management regime;6. Immigration and right to work regimes;7. Imprisonment, parole, probation and rehabilitation;8. Fire, rescue and salvage;9. Consumer protection and advice;10. Trading standards;11. Data protection;12. Emergency planning;13. Civil defence;14. Lotteries and gambling;15. The electoral roll. <p>To exercise powers and perform duties conferred on the Committee by extant States' resolutions, including those resolutions or parts of resolutions which relate to matters for the time being within the mandate of the Committee <i>for</i> Home Affairs and which conferred functions on the former Commerce and Employment Department, Home Department and Housing Department.</p> <p>To fulfil the responsibilities set out in Annex One to the mandates of committees of the States.</p>
Operational Functions	<p>To deliver or oversee the delivery of, and to be accountable to the States for, any operational functions conferred on the Committee by way of extant legislation or resolutions of the States or which may be allocated to the Committee in Annex Two to the mandates of committees of the States.</p>



Home Affairs Strategy Map



Committee Priorities 2019-2022

The Committee *for* Home Affairs has set out below its priorities for achievement in the period 2019 – 2022, together with an acknowledgement of the delivery area out of which they arise. These priorities sit alongside delivery of the Committee’s mandated responsibilities.

The Committee recognises that this list can change due to political, economic, social, technological, legal and environmental (PESTLE) factors and will be regularly reviewed by the Committee. Other initiatives are ongoing as resources permit and will be reported on accordingly. For details of initiatives planned by the Operational Services, please see the individual Service Delivery Plans on the States’ website: www.gov.gg.

Delivery Area	Project	Resolution	Description
Mandated	Population Management Joint Working with Immigration		Exploring opportunities for greater collaboration between the Population Management and Immigration Offices.
	Population Strategic Review	Billet D’Etat VII 2017	Working with P&R which is leading a review of the Population Management (Guernsey) Law, 2016 and reporting back to the States recommending, if necessary, any legislative changes
	Age Verification for Internet Pornography		Consideration of the need to extend Part 3 of the Digital Economy Act to the Bailiwick of Guernsey to protect children from harm
	2020 Election	Billet D’Etat VII, 2019	Facilitation of the 2020 Election including compilation of a new Electoral Roll
	Violence Against Women and Girls Strategy	Billet D’Etat XXIII, 2015	Investigation of the merits of establishing a ‘Violence Against Women and Girls’ Strategy in the Bailiwick
Justice	TETRA (capital project)		Extension of emergency services radio contract
	CCTV Replacement (capital project)	Billet D’Etat XVI 2014	Subject to approval of relevant business cases, commence work to replace the public safety CCTV systems

Committee Priorities 2019-2022

New Custody Suite (capital project)		Submission of an Outline Business Case for the approval of the development of a new police custody suite
Review of Parole Legislation	Billet D'État IV 2005	Implementation of new legislation to move eligibility for early release from Prison from one third of the way through sentence to the halfway point of the sentence and to provide statutory guidance to support the Parole Review Committee in discharging its functions
Sexual Offences Legislation	Billet D'État XIII 2011	Deliver new sexual offences legislation to modernise existing definitions of sexual offences
Employment Vetting and Barring	Billet D'État XXIV 2009	In conjunction with the other Crown Dependencies, review of developments in the UK to ensure a coordinated approach to the provision of consistent employment vetting measures in line with national standards, including the research and review of any additional local measures that could support these standards
Review of Police Complaints Law		Complete the review of the Police Complaints (Guernsey) Law, 2008 as part of good practice following the Law's enactment in 2011
Domestic Proceedings Law	Billet D'Etat XXI 2009	Amend Law to allow Court to hand down suspended sentence of imprisonment for breaches of DVI's and to permit an individual contesting a breach of DVI to be remanded in custody. Further proposals being considered relating to domestic violence legislation in other jurisdictions
Extradition Legislation	Billet D'Etat XXIII 2016	Bailiwick wide Projet to put in place an extradition regime framework broadly based on the Category II procedures in the Extradition Act 2003
Police Law	Billet D'État XII 2008	Target delivery of new and modernised legislation to support delivery of Law Enforcement functions
International Criminal Court	Billet D'Etat XV 2013 (art XII)	Legislation to implement Rome Statute establishing the International Criminal Court.
Review of RIPL		Review of Regulation of Investigatory Powers (Bailiwick of Guernsey) Law, 2003

Committee Priorities 2019-2022

	Review of Domestic Abuse Legislation		Review of legislation as a work stream under the Domestic Abuse Strategy
	Alternative Sentencing		Scoping of alternative sentencing including, to be considered as part of the Justice Review.
	HMIC Recommendations		Action to address the recommendations of Her Majesty's Inspectorate of Constabulary and Fire & Rescue Service Report, 2018 (Appendix 1)
	Justice Review		Review and consideration of future Justice Policy
	FPAS Ofsted recommendations		Continuing actions to address the recommendations of the Ofsted Report, November 2017
	Contracted Out Work - Medical Services		Review of contracts for medical provision looking at a more widely shared provision between prison and others
	Information Technology Recovery Projects		Ten highest priorities for IT Recovery at Bailiwick Law Enforcement - part of HMIC recommendations
Brexit	Movement of goods and people		Preparatory work for Brexit, relating to the rights and movement of EU nationals and ensuring that trade agreements are in place
Security and Cyber Security	Guernsey Cyber Security Strategy		Supporting the implementation of the Cyber Security Strategy published in 2017 covering all aspects of cyber security (government, business and individual)
	Computer Emergency Response Team		Working with Jersey towards having a Channel Island 'Computer Emergency Response Team' (CERT) to provide a practical and cost effective response to serious cyber-attacks
	Security Policy		Finalising an overarching Bailiwick Security Policy which will set out everything that government does to ensure that Guernsey is a safe place to live and do business; bring in a Code of Practice - Bailiwick Security Policy to be agreed by the States
Governance	Governance Review Recommendations		Action to address the recommendations of the Committee <i>for</i> Home Affairs: Governance Review Report, June 2019

Committee Priorities 2019-2022

Estate Optimisation	Redevelopment of Fire & Rescue Services Property		Redevelopment of Fire and Rescue Services property as part of wider Home Affairs Estate Rationalisation programme of work
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Committee Priorities 2019-2022 – Indicative Timelines

		Q3 2019	Q4 2019	Q1 2020	Q2 2020	Q3 2020	Q4 2020	Q1 2021	Q2 2021	Q3 2021	Q4 2021	Q1 2022	Q2 2022	Q3 2022	Q4 2022
	Population Management Joint Working w/ Immigration	Explore opportunities for collaboration													
	Population Strategic Review	Work with P&R		Policy ltr	Implementation										
	Age Verification for Internet Pornography	Research, consultation			Policy ltr	Implementation									
	2020 Election	New roll compilation		Facilitation of Election and future planning											
	Violence Against Women and Girls Strategy	Research and consult			Policy ltr	Implement or close									
	TETRA	Business Case submitted, not yet prioritised													
	CCTV Replacement	Governance processes and Business Case in draft													
	New Custody Suite	Capital request submitted													
	Review of Parole Legislation	Further consultation on drafts													
	Sexual Offences Legislation	Drafting, consultation		Policy ltr	Implementation										
	Employment Vetting and Barring	Research, drafting, consultation					Drafting Legislation, Policy Letter			Implementation					
	Review of Police Complaints Law	Research and consult and consider options				Implementation									
	Domestic Proceedings Law	Research and consult				Policy ltr	Implementation								
	Extradition Legislation	Drafting		Implementation											
	Police Law	Research and consult				Policy ltr	Implementation								
	International Criminal Court	Drafting		Implementation											
	Review of RIPL	Research and consult				Policy ltr	Implementation								
	Review of Domestic Abuse Legislation	Research and consult		Policy ltr	Implementation										
	Alternative Sentencing	As part of Justice Review													
	HMIC Recommendations	Continue to action		Complete											
	Justice Review	Research and consult		Policy ltr	Implementation										
	FPAS Ofsted Recommendations	Continue to action		Complete											
	Contracted Out Work – Medical Services	Research and consult		Implementation											
	ISS Recovery Projects (HMIC Recommendation)	Continue to action						Complete							
	Brexit – Movement of Goods and People	Continue to action		Complete											
	Cyber Security – Strategy Implementation	Continue to action						Complete							
	Cyber Security – Computer Emergency Response Team	Bus Case	Implementation												
	Security Policy	Consultation	Policy ltr	Implementation (incl. liaison with private sector)											
	Governance Review Recommendations	Continue to action		Complete											
	Redevelopment of Fire & Rescue Services Property	Consider options & move													

Home Affairs Strategy Map – Law Enforcement Links

