



Committee for Home Affairs

Delivery Plan 2019-2022

*'Using all available resources to build and protect a safe,
just and tolerant society'*



States of
Guernsey

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President's Foreword

I am pleased to present this Delivery Plan 2019 – 2022 which sets out the Committee's programme of work to the end of this political term and beyond.

The Committee's priorities continue to be the Island's preparedness for the United Kingdom leaving the European Union, made all the more complex by the uncertainty surrounding negotiations between the United Kingdom and the European Union. Officers are working with colleagues across the States to prepare for all scenarios including planning for a "no-deal Brexit" to mitigate any impact as far as is possible.

Following on from the successful work with colleagues and the wider community in 2018 to deliver the Island Wide Voting Referendum, the Committee is now working towards creating a new Electoral Roll in readiness for the Election in 2020.

Further cross-Committee working is being undertaken on the Justice Review which involves the engagement of a wide range of stakeholders, including representatives from the voluntary sector. Building on the work done on the Criminal Justice Strategy, Phase 1 is complete and Phase 2 is underway to review and report on our current justice system including a focus on its association with social policy. This long-term piece of work is a priority area of focus within the Guernsey Policy & Resource Plan and is fundamental to the Island's aspiration to maintain a community that is safe and secure, inclusive and committed to social justice.

In 2018, the HMIC report made a number of recommendations which we are committed to discharging at the earliest opportunity. Work is ongoing and several recommendations have already been discharged. Similarly, work on the recently published Committee *for* Home Affairs: Governance Review Report has already commenced and recommendations are being progressed as a Committee priority.

Other key pieces of work which fall under the Committee's wide remit include:

- Population Management which has undergone significant change and improvement and is now effectively delivering business as usual;
- Security and Cyber Security, working with Jersey on a Business Case for a Computer Emergency Response Team; and
- Several pieces of work to update our legislation, bring our policies in line with international standards and secure transformational opportunities in line with Public Service Reform and our Medium Term Financial Plan. Individual projects are listed on pages 7 – 9, and the work of each service area is contained within their individual delivery plans.

Many of the projects being delivered are long-term and the next Committee will need to consider taking these forward following the Election in June 2020.

This ambitious programme of work is planned in addition to the delivery of the Committee's mandated "Business as Usual" operations and front line services, as set out on page 4, and I would like to thank all of the staff working on behalf of the Committee for continuing to maintain a safe and secure community on a day-to day basis.

Chief Secretary's Introduction

During December 2018 and January 2019, the Committee and senior management held workshops to discuss Committee priorities for the remainder of the term. Around 160 workstreams were identified. Service areas identified approximately 23 areas to either be delivered or progressed over the following 16-18 months in addition to the operational projects and business as usual work which is detailed in the individual service area Delivery Plans.

The prioritised areas of work are set out on pages 7-10 with indicative timelines for delivery on page 11. This list will be updated as work is completed and new priorities arise. Other workstreams will be progressed as resources permit. One agreed priority has already been achieved: the relocation of Home Affairs staff from Les Vardes House.

In addition to our work on projects and business as usual, we continue to look for areas to make savings as part of our contribution to the Medium Term Financial Plan, although I would stress that we aim to make efficiencies through improved ways of working and not by making cuts to essential services or frontline staff. Areas being explored include digitisation, income generation and reviewing processes to make them more efficient by reducing duplication and waste. We are continuously seeking to improve our service to our customers. Colleagues with ideas for transformation, however radical they may seem, are invited to submit them for consideration.

Cross-committee working at political level is mirrored at officer level as we engage with other States departments and the voluntary and private sector on key initiatives. We also continue to maintain links with Jersey to share best practice and skills where we can.

The Office of the Committee for Home Affairs fully supports the States-wide development of corporate values, namely teamwork, accountability, professionalism/ customer-service and empowerment. At staff-level, embedded within our approach to our professional responsibilities is therefore also a commitment to the Service Guernsey themes of Innovation, Customer Service, People, Digital, Value for Money and Performance Management.

Committee Mandate

Constitution

A President and four members who shall be members of the States: provided that neither the President nor any member of the Committee *for* Home Affairs shall be the President or a member of the Policy & Resources Committee or the President of the Scrutiny Management Committee; and up to two nonvoting members appointed by the Committee who shall not be members of the States.

Purpose

To support a high standard of living and quality of life by maintaining and promoting a safe, stable and equitable society which values public protection and justice and respects the rights, responsibilities and potential of every person.

Responsibilities

– Policy, Advisory & General

To advise the States and to develop and implement policies on matters relating to its purpose, including:

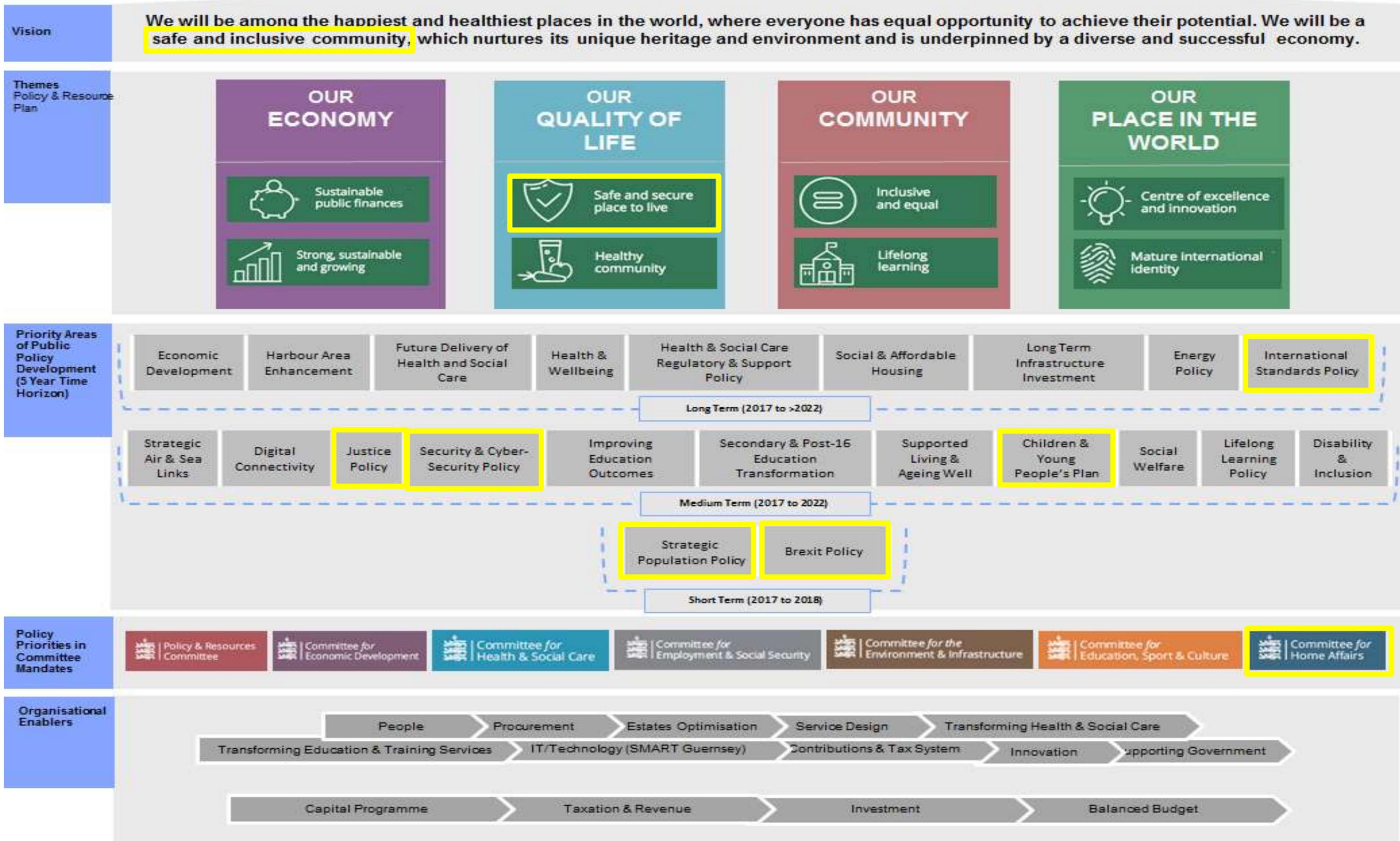
1. Crime prevention;
2. Law enforcement, including policing and customs;
3. Justice policy;
4. The association between justice and social policy, for example domestic abuse and the misuse of drugs and alcohol;
5. The population management regime;
6. Immigration and right to work regimes;
7. Imprisonment, parole, probation and rehabilitation;
8. Fire, rescue and salvage;
9. Consumer protection and advice;
10. Trading standards;
11. Data protection;
12. Emergency planning;
13. Civil defence;
14. Lotteries and gambling;
15. The electoral roll.

To exercise powers and perform duties conferred on the Committee by extant States' resolutions, including those resolutions or parts of resolutions which relate to matters for the time being within the mandate of the Committee *for* Home Affairs and which conferred functions on the former Commerce and Employment Department, Home Department and Housing Department.

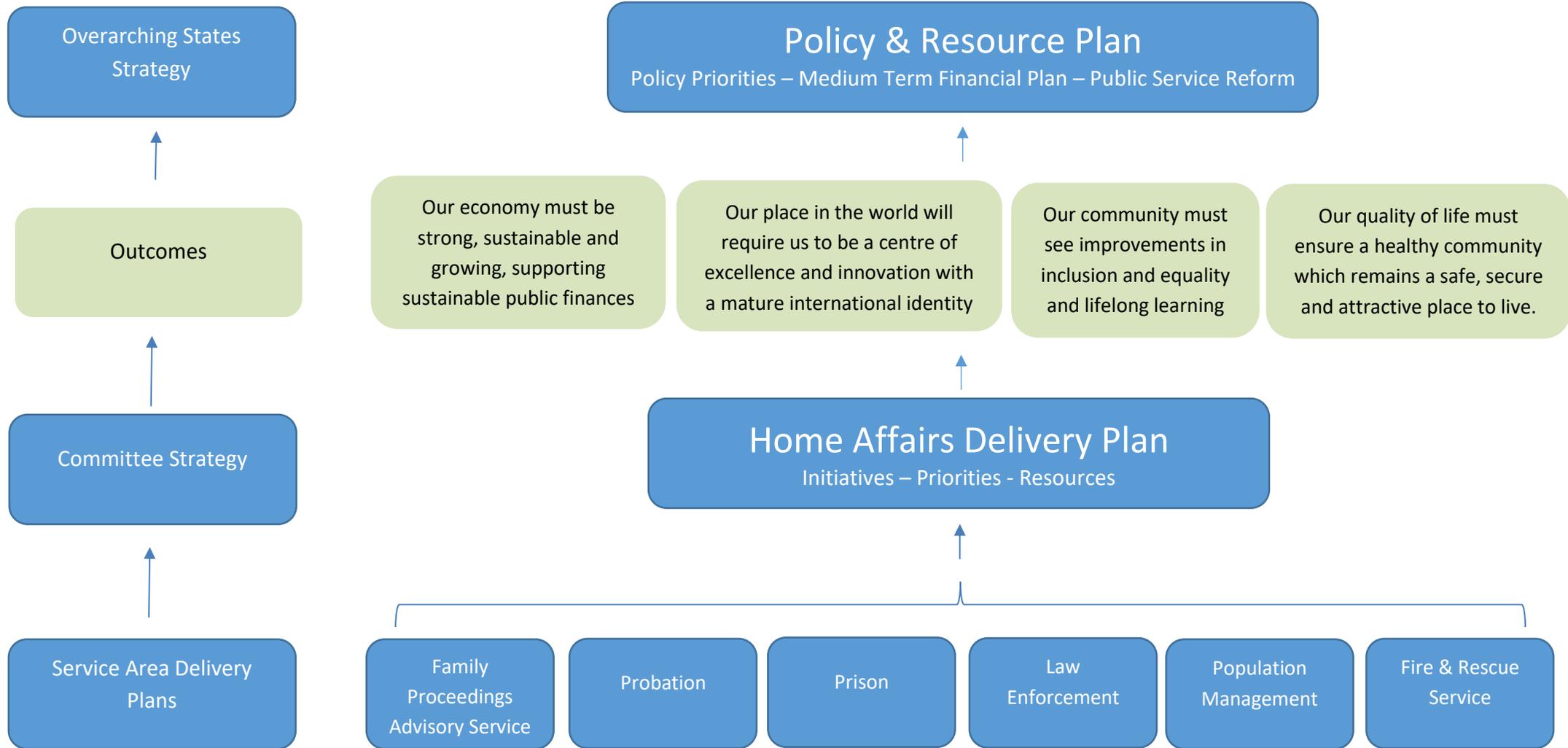
To fulfil the responsibilities set out in Annex One to the mandates of committees of the States.

Operational Functions

To deliver or oversee the delivery of, and to be accountable to the States for, any operational functions conferred on the Committee by way of extant legislation or resolutions of the States or which may be allocated to the Committee in Annex Two to the mandates of committees of the States.



Home Affairs Strategy Map



Committee Priorities 2019-2022

The Committee *for* Home Affairs has set out below its priorities for achievement in the period 2019 – 2022, together with an acknowledgement of the delivery area out of which they arise. These priorities sit alongside delivery of the Committee’s mandated responsibilities.

The Committee recognises that this list can change due to political, economic, social, technological, legal and environmental (PESTLE) factors and will be regularly reviewed by the Committee. Other initiatives are ongoing as resources permit and will be reported on accordingly. For details of initiatives planned by the Operational Services, please see the individual Service Delivery Plans on the States’ website: www.gov.gg.

| Delivery Area | Project | Resolution | Description |
|-----------------|-------------------------------------------------------------|---------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Mandated | Population Management Joint Working with Immigration | | Exploring opportunities for greater collaboration between the Population Management and Immigration Offices. |
| | Population Strategic Review | Billet D’Etat VII 2017 | Working with P&R which is leading a review of the Population Management (Guernsey) Law, 2016 and reporting back to the States recommending, if necessary, any legislative changes |
| | Age Verification for Internet Pornography | | Consideration of the need to extend Part 3 of the Digital Economy Act to the Bailiwick of Guernsey to protect children from harm |
| | 2020 Election | Billet D’Etat VII, 2019 | Facilitation of the 2020 Election including compilation of a new Electoral Roll |
| | Violence Against Women and Girls Strategy | Billet D’Etat XXIII, 2015 | Investigation of the merits of establishing a ‘Violence Against Women and Girls’ Strategy in the Bailiwick |
| Justice | TETRA (capital project) | | Extension of emergency services radio contract |
| | CCTV Replacement (capital project) | Billet D’Etat XVI 2014 | Subject to approval of relevant business cases, commence work to replace the public safety CCTV systems |

Committee Priorities 2019-2022

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| New Custody Suite (capital project) | | Submission of an Outline Business Case for the approval of the development of a new police custody suite |
| Review of Parole Legislation | Billet D'État IV 2005 | Implementation of new legislation to move eligibility for early release from Prison from one third of the way through sentence to the halfway point of the sentence and to provide statutory guidance to support the Parole Review Committee in discharging its functions |
| Sexual Offences Legislation | Billet D'État XIII 2011 | Deliver new sexual offences legislation to modernise existing definitions of sexual offences |
| Employment Vetting and Barring | Billet D'État XXIV 2009 | In conjunction with the other Crown Dependencies, review of developments in the UK to ensure a coordinated approach to the provision of consistent employment vetting measures in line with national standards, including the research and review of any additional local measures that could support these standards |
| Review of Police Complaints Law | | Complete the review of the Police Complaints (Guernsey) Law, 2008 as part of good practice following the Law's enactment in 2011 |
| Domestic Proceedings Law | Billet D'Etat XXI 2009 | Amend Law to allow Court to hand down suspended sentence of imprisonment for breaches of DVI's and to permit an individual contesting a breach of DVI to be remanded in custody. Further proposals being considered relating to domestic violence legislation in other jurisdictions |
| Extradition Legislation | Billet D'Etat XXIII 2016 | Bailiwick wide Projet to put in place an extradition regime framework broadly based on the Category II procedures in the Extradition Act 2003 |
| Police Law | Billet D'État XII 2008 | Target delivery of new and modernised legislation to support delivery of Law Enforcement functions |
| International Criminal Court | Billet D'Etat XV 2013 (art XII) | Legislation to implement Rome Statute establishing the International Criminal Court. |
| Review of RIPL | | Review of Regulation of Investigatory Powers (Bailiwick of Guernsey) Law, 2003 |

Committee Priorities 2019-2022

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| | Review of Domestic Abuse Legislation | | Review of legislation as a work stream under the Domestic Abuse Strategy |
| | Alternative Sentencing | | Scoping of alternative sentencing including, to be considered as part of the Justice Review. |
| | HMIC Recommendations | | Action to address the recommendations of Her Majesty's Inspectorate of Constabulary and Fire & Rescue Service Report, 2018 (Appendix 1) |
| | Justice Review | | Review and consideration of future Justice Policy |
| | FPAS Ofsted recommendations | | Continuing actions to address the recommendations of the Ofsted Report, November 2017 |
| | Contracted Out Work - Medical Services | | Review of contracts for medical provision looking at a more widely shared provision between prison and others |
| | Information Technology Recovery Projects | | Ten highest priorities for IT Recovery at Bailiwick Law Enforcement - part of HMIC recommendations |
| Brexit | Movement of goods and people | | Preparatory work for Brexit, relating to the rights and movement of EU nationals and ensuring that trade agreements are in place |
| Security and Cyber Security | Guernsey Cyber Security Strategy | | Supporting the implementation of the Cyber Security Strategy published in 2017 covering all aspects of cyber security (government, business and individual) |
| | Computer Emergency Response Team | | Working with Jersey towards having a Channel Island 'Computer Emergency Response Team' (CERT) to provide a practical and cost effective response to serious cyber-attacks |
| | Security Policy | | Finalising an overarching Bailiwick Security Policy which will set out everything that government does to ensure that Guernsey is a safe place to live and do business; bring in a Code of Practice - Bailiwick Security Policy to be agreed by the States |
| Governance | Governance Review Recommendations | | Action to address the recommendations of the Committee <i>for</i> Home Affairs: Governance Review Report, June 2019 |

Committee Priorities 2019-2022

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| Estate Optimisation | Redevelopment of Fire & Rescue Services Property | | Redevelopment of Fire and Rescue Services property as part of wider Home Affairs Estate Rationalisation programme of work |
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Committee Priorities 2019-2022 – Indicative Timelines

| | Q3 2019 | Q4 2019 | Q1 2020 | Q2 2020 | Q3 2020 | Q4 2020 | Q1 2021 | Q2 2021 | Q3 2021 | Q4 2021 | Q1 2022 | Q2 2022 | Q3 2022 | Q4 2022 | |
|-------------------------------------------------------------|-------------------------------------------------|----------------|----------------------------------------------------|----------------|--------------------|----------------|-------------------------------------|---------|---------|----------------|---------|---------|---------|---------|--|
| Population Management Joint Working w/ Immigration | Explore opportunities for collaboration | | | | | | | | | | | | | | |
| Population Strategic Review | Work with P&R | | Policy ltr | Implementation | | | | | | | | | | | |
| Age Verification for Internet Pornography | Research, consultation | | | Policy ltr | Implementation | | | | | | | | | | |
| 2020 Election | New roll compilation | | Facilitation of Election and future planning | | | | | | | | | | | | |
| Violence Against Women and Girls Strategy | Research and consult | | | Policy ltr | Implement or close | | | | | | | | | | |
| TETRA | Business Case submitted, not yet prioritised | | | | | | | | | | | | | | |
| CCTV Replacement | Governance processes and Business Case in draft | | | | | | | | | | | | | | |
| New Custody Suite | Capital request submitted | | | | | | | | | | | | | | |
| Review of Parole Legislation | Further consultation on drafts | | | | | | | | | | | | | | |
| Sexual Offences Legislation | Drafting, consultation | | Policy ltr | Implementation | | | | | | | | | | | |
| Employment Vetting and Barring | Research, drafting, consultation | | | | | | Drafting Legislation, Policy Letter | | | Implementation | | | | | |
| Review of Police Complaints Law | Research and consult and consider options | | | | Implementation | | | | | | | | | | |
| Domestic Proceedings Law | Research and consult | | | | Policy ltr | Implementation | | | | | | | | | |
| Extradition Legislation | Drafting | | Implementation | | | | | | | | | | | | |
| Police Law | Research and consult | | | | Policy ltr | Implementation | | | | | | | | | |
| International Criminal Court | Drafting | | Implementation | | | | | | | | | | | | |
| Review of RIPL | Research and consult | | | | Policy ltr | Implementation | | | | | | | | | |
| Review of Domestic Abuse Legislation | Research and consult | | Policy ltr | Implementation | | | | | | | | | | | |
| Alternative Sentencing | As part of Justice Review | | | | | | | | | | | | | | |
| HMIC Recommendations | Continue to action | | Complete | | | | | | | | | | | | |
| Justice Review | Research and consult | | Policy ltr | Implementation | | | | | | | | | | | |
| FPAS Ofsted Recommendations | Continue to action | | Complete | | | | | | | | | | | | |
| Contracted Out Work – Medical Services | Research and consult | | Implementation | | | | | | | | | | | | |
| ISS Recovery Projects (HMIC Recommendation) | Continue to action | | | | | | Complete | | | | | | | | |
| Brexit – Movement of Goods and People | Continue to action | | Complete | | | | | | | | | | | | |
| Cyber Security – Strategy Implementation | Continue to action | | | | | | Complete | | | | | | | | |
| Cyber Security – Computer Emergency Response Team | Bus Case | Implementation | | | | | | | | | | | | | |
| Security Policy | Consultation | Policy ltr | Implementation (incl. liaison with private sector) | | | | | | | | | | | | |
| Governance Review Recommendations | Continue to action | | Complete | | | | | | | | | | | | |
| Redevelopment of Fire & Rescue Services Property | Consider options & move | | | | | | | | | | | | | | |

Home Affairs Strategy Map – Law Enforcement Links

Policy & Resource Plan

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| <p>OUR QUALITY OF LIFE</p> <ul style="list-style-type: none"> Safe and secure place to live Healthy community | <p>OUR COMMUNITY</p> <ul style="list-style-type: none"> Inclusive and equal Lifelong learning | <p>OUR PLACE IN THE WORLD</p> <ul style="list-style-type: none"> Centre of excellence and innovation Mature international identity | <p>OUR ECONOMY</p> <ul style="list-style-type: none"> Strong, sustainable and growing Sustainable public finances |
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Home Affairs Delivery Plan
Strategic Delivery – Safe and Secure

The promotion and delivery of the correct intervention at the right time A reduction in reoffending Recognising the links between justice policy and social policy

Identifying and tackling the causes of crime A reduction in the levels of crime and fear of crime Identifying and confiscating the proceeds of crime Increased confidence in justice institutions and processes Ensuring value for money services

Law Enforcement Strategic delivery

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| <p>Security – safe and secure</p> <p>Ensuring appropriately trained and available to attend emergency incidents and support first responders.</p> <p>Pro-active in the disruption of serious and organised crime, including drug trafficking and money laundering.</p> <p>Work with other jurisdictions and local agencies to tackle illegal immigration</p> | <p>Tackling Crime and Anti-social behaviour</p> <p>Targeted road safety issues and drink drive campaign</p> <p>Monitoring and evaluation of reported and emerging crime trends to target resources.</p> <p>Neighbourhood Police Teams to work with the community to address areas of identified concern.</p> <p>Promote and encourage crime reporting</p> | <p>Protecting the vulnerable</p> <p>Engagement in public protection and safeguarding matters.</p> <p>Contributing to Multi-Agency Public Protection Arrangements.</p> <p>Deliver crime prevention advice to reduce the risk of becoming a victim of crime</p> | <p>Community Engagement and Citizen Experience</p> <p>Increased community engagement.</p> <p>Work to address issues of public perception identified through the Crime and Justice Survey</p> <p>Community awareness of cyber and financial crime.</p> <p>Increased public participation to support and enhance law enforcement activities.</p> | <p>Standards Performance and Development / Specialist Capabilities</p> <p>Evidencing Officers are trained and equipped to support the full range of law enforcement activities both protect from internal and external threats.</p> <p>Demonstrate continuous learning and development of officers.</p> <p>Work with key stakeholders to identify and target financial to protect the Bailiwicks international reputation.</p> | <p>Efficiency / Technology</p> <p>Regular monitoring of IT infrastructure requirements to ensure systems support methods or modern policing.</p> <p>Robust systems to deal with internal and external complaints and poor performance.</p> <p>Engaging with external reviews and scrutiny and responding to recommendations.</p> |
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