

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT****Environment Department – Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy Y Burford
Seconded by: Deputy B L Brehaut

To delete all of the Propositions and replace them as follows:

“

1. To agree the Vision as set out in paragraph 5, and the Transport Hierarchy as set out in paragraph 21, of the Minority Report of Deputy Y Burford and Deputy B L Brehaut entitled “INTEGRATED TRANSPORT STRATEGY AND ACTION PLAN FOR GUERNSEY”, and published in an annexe to that States Report in accordance with Rule 2(4) of the Rules of Procedure of the States of Deliberation.
2. To rescind resolution 9 of Billet D’Etat VII 2006 “*To approve the Environment Department’s intention to acquire and develop suitable sites that might become available for the construction of off-street residents’ parking facilities, as set out in section 4.9.7 of that Report*”.
3. To agree that the Department will record data in such a way as to enable meaningful measurements of change in travelling modes to be calculated.
4. To agree that a banded First Registration Duty based on CO₂ emissions and vehicle width shall be introduced as specified Table 1, and as described in paragraphs 29 to 45, of the Minority Report referred to in Proposition 1.
5. To agree that paid parking shall be introduced through:
 - a. a system of long stay paid parking at the Odeon, the majority of North Beach, Havelet (South Esplanade long stay section), La Valette, Castle Emplacement, the Salerie and St Julian’s Avenue , and in such other on-street long-stay parking places in St Peter Port as shall be identified by Ordinance, (see paragraph 54 i of of that Minority Report);
 - b. a chargeable annual disc parking clock for short stay parking in disc zones of 2.5 hours or less in St. Peter Port, with minor exceptions, and in all disc zones in the rest of the Island, (see paragraph 54 vii of that Minority Report); and

- c. the re-designation of certain disc zone areas and spaces into long stay paid parking (see paragraph 54 ii of that Minority Report); and
- d. the re-designation of Victoria and Albert Piers and the current 2 hour disc zone at North Beach into 2.5 hour disc zones (see paragraph 54 iii of that Minority Report) .

and as described in paragraphs 46 to 63 of that Minority Report.

- 6. To agree that States Members who wish to avail themselves of parking on any or all States Days at Lukis House shall pay £165 per year commencing 1 November 2014 as described in paragraph 62 of that Minority Report.
- 7. To agree a decrease of 1.2p per litre in the duty on petrol and gas oil other than fuel used for air or marine navigation with effect from April 2015, as described in paragraph 63 of that Minority Report.
- 8. To direct the Treasury and Resources Department in conjunction with the Environment Department to investigate the best method of accounting for and taxing the benefit to employees of employer-provided parking, by implementing a benefit-in-kind charge to tax or a workplace parking levy as described in paragraphs 64 to 67 of that Minority Report, and to report back to the States with proposals by January 2015.
- 9. To approve the intention of the Environment Department to investigate and implement a trial system of Park and Ride, subject to a suitable site being located, as outlined in paragraph 68 of that Minority Report.
- 10. To approve the intention of the Environment Department to investigate and implement measures to encourage car sharing as outlined in paragraphs 69 to 70 of that Minority Report.
- 11. To approve the changes applicable to learner drivers as outlined in paragraph 72 of that Minority Report.
- 12. To agree to the construction of a bus depot, and to direct the Treasury and Resources Department to classify the bus depot as a pipeline project for Capital reserve funding, as detailed in paragraph 82 of that Minority Report.
- 13. To approve the policy in respect of free bus travel as set out in paragraph 85 of that Minority Report and the implementation of the other improvements to the public bus service as set out in in paragraphs 86 to 91 of that Minority Report.
- 14. To endorse the issuance of up to 8 additional taxi licences in a new category which require vehicles specifically adapted for the needs of disabled people, as set out in paragraph 96 of that Minority Report.

15. To direct the Environment Department to investigate possible improvement to taxi provision in Guernsey and to report back to the States by July 2015 with their proposals (see paragraph 97 of that Minority Report).
16. To approve the measures in relation to motorcycling, as outlined in paragraphs 98 to 100 of that Minority Report.
17. To approve the measures in relation to cycling infrastructure provision, promotion, education and investment, as set out in paragraphs 101 and 114 to 122 of that Minority Report.
18. To approve the intention of the Environment Department to investigate the feasibility of introducing legislation on presumed liability for greater protection of cyclists and pedestrians, as set out in paragraph 123 of that Minority Report.
19. To approve the measures in relation to walking and pedestrian infrastructure provision, promotion and investment, as set out in paragraphs 125 to 130 of that Minority Report.
20. To agree to the promotion and requirements of Travel Plans for businesses, schools and States Departments, as set out in paragraphs 132 and 140 of that Minority Report.
21. To direct the Environment Department in conjunction with the Commerce and Employment Department and the Public Services Department to conduct a review of commercial vehicle activity and circulation with a view to improvements in accordance with the Vision, as set out in paragraph 133 of that Minority Report, and to report back to the States by July 2015 with their proposals.
22. To approve the intention of the Environment Department to review speed limits as described in paragraph 137 of that Minority Report.
23. To approve the proposals in relation to disabled people as set out in paragraphs 143 to 148 and 162 of that Minority Report.
24. To direct the Environment Department to consider the Vision and the recommendations in paragraph 154 of that Minority Report in reviewing the Development Plan.
25. To approve that the Strategy as set out in that Minority Report will be funded by a combination of:
 - (a) a First Registration Duty as set out in paragraphs 29 to 45 of that Minority Report;
 - (b) income from paid parking including parking clocks as set out in paragraphs 46 to 55 and 57 to 63 of that Minority Report.

26. To direct the Treasury and Resources Department to take account of the Strategy funding requirements, as set out in Appendix 6 of that Minority Report, when recommending cash limits and routine capital allocations for the Environment Department for 2015 and subsequent years.
27. To authorise the Treasury and Resources Department, if required, to approve a transfer from the Budget Reserve of up to £835,000 to the budget of the Environment Department in 2014 to fund the implementation of the Strategy.
28. To direct to Environment Department to conduct a review of the Transport Strategy and report back to the States by December 2017 with an analysis of the effectiveness of the measures implemented, and recommendations in relation to changes that may be required in order to continue to deliver the Vision.
29. To direct the preparation of such legislation as may be necessary so as to give effect to their above decisions.”.

Information incorporated pursuant to Rule 15(2)

Approval of the substituted Propositions may have the effect of increasing revenue expenditure:

(i) An estimate of that increased expenditure is

2014: £835,000
2015: £2,700,000
2016: £2,750,000
2017: £2,750,000

(ii) Such increase could be funded as set out in substituted propositions 26 and 27

(iii) The effect on the States Fiscal and Economic Plan would be that the real terms freeze on aggregate States revenue expenditure may not be met, but in this respect Treasury and Resources have committed to include appropriate recommendations to address the resource implications and any consequential effect on the Fiscal and Economic Plan arising from the States decisions in respect of this States report in the 2015 Budget Report.

STATES OF DELIBERATION

30th April, 2014

**Billet d'État No. IX
Article 6**

AMENDMENT B

Proposed by: Deputy E G Bebb
Seconded by: Deputy P A Sherbourne

Environment Department – Guernsey Integrated on Island Transport Strategy

To insert an additional proposition 3A as follows:

- 3A. To agree that the department in collaboration with other appropriate departments will lay before the states, no later than June 2015, the benefits and disbenefits of increasing or decreasing activities contained in the aforementioned measurements.

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT – B****Environment Department
Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy D B Jones

Seconded by: Alderney Representative L E Jean

In Proposition 4 immediately after “shall be introduced”, to insert “, well understood that such Duty will apply when a vehicle is first registered in the Guernsey part of the register maintained under the Motor Taxation and Licensing (Guernsey) Law, 1987, and not in the Alderney part of that register, but otherwise”.

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT - B****Environment Department
Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy HJR Soulsby

Seconded by: Deputy MK Le Clerc

In proposition 4, after the word “paragraphs” delete the remaining text and replace with the following:

“29 to 36 and 38 to 45 of the Minority Report referred to in Proposition 1, with the proviso that commercial vehicles shall only be subject to the CO₂ element of the First Registration Duty and that commercial vehicles’ First Registration Duty shall be capped at £2000. Furthermore, commercial vehicles shall not be subject to the width element of the scheme (either duty or subsidy).”

Explanatory Note

The effect of this amendment is to remove the reference to paragraph 37 of the Minority Report so that the provisions of this amendment in relation to commercial vehicles will apply instead of the provisions described in paragraph 37 of that Report.

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT – D****Environment Department
Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy D B Jones

Seconded by: Alderney Representative L E Jean

1. In Proposition 12 immediately after “other than fuel used for air or marine navigation”, to insert “and fuel supplied in Alderney”.
2. In Proposition 15 immediately after “CO2 duty” to insert “, well understood that such duty will apply when a vehicle is first registered in the Guernsey part of the register maintained under the Motor Taxation and Licensing (Guernsey) Law, 1987, and not in the Alderney part of that register, but otherwise”.
3. In Proposition 16 immediately after “Width duty” to insert “, well understood that such duty will apply when a vehicle is first registered in the Guernsey part of the register maintained under the Motor Taxation and Licensing (Guernsey) Law, 1987, and not in the Alderney part of that register, but otherwise”.

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT - D****Environment Department
Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy HJR Soulsby

Seconded by: Deputy MK Le Clerc

To add the following words to the end of Proposition 16, "except that commercial vehicles shall not be subject to a Width duty."

EXPLANATORY NOTE

The purpose of this amendment is to remove Width duty for commercial vehicles but to retain Width duty for non-commercial vehicles. All vehicles will be subject to a CO2 Duty on emissions, as set out in the Report.

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT B****Environment Department – Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy D A Inglis
Seconded by: Deputy C J Green

To insert a further proposition between Propositions 27 and 28 as follows:

“27A. To direct the Environment Department to re-investigate the merits and demerits of introducing a régime of compulsory periodic roadworthiness testing and certification of vehicles older than a specified age; and to report to the States with the Department’s recommendations no later than at their Meeting in March 2015.”

STATES OF DELIBERATION

14th May, 2014

Billet d'État No. IX

Article 6

AMENDMENT

Environment Department – Guernsey Integrated on Island Transport Strategy

Proposed by: Deputy HJR Soulsby

Seconded by: Deputy MK Le Clerc

To add a new proposition as follows:

“5A. To direct the Environment Department to publish annually on the States of Guernsey website, details of income and expenditure relating to the operation of paid parking.”

STATES OF DELIBERATION30th April, 2014**Billet d'État No. IX
Article 6****AMENDMENT D****Environment Department – Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy D A Inglis
Seconded by: Deputy C J Green

To insert a further proposition between Propositions 27 and 28 as follows:

“27A. To direct the Environment Department to re-investigate the merits and demerits of introducing a régime of compulsory periodic roadworthiness testing and certification of vehicles older than a specified age; and to report to the States with the Department’s recommendations no later than at their Meeting in March 2015.”

STATES OF DELIBERATION

30th April, 2014

Billet d'État No. IX Article 6

AMENDMENT - B

Environment Department Guernsey Integrated on Island Transport Strategy

Proposed by: Deputy Lester Queripel
Seconded by: Deputy S Ogier

In Proposition 5, after the words “Minority Report” where they appear for the last time, insert “except that in relation to Proposition 5b, the Environment Department shall investigate ways of making the chargeable annual disc parking clock reusable every year (rather than car users having to purchase a new one) and if a reasonably practicable method can be identified by the Environment Department, to allow the parking clocks to be re-registered and re-used, then the department shall adopt and implement it.”

Explanatory Note

The effect of this amendment is that instead of car users having to purchase a new parking clock every year, as described in paragraph 54vii of the Minority Report, (which is erroneously described as paragraph 54viii of the Minority Report in Proposition 5b although the text of Proposition 5b makes clear the reference should be to paragraph 54 vii) the Department will explore other options, for example, perhaps considering car users being able to register their parking clock every year for the same annual cost indicated in paragraph 54vii of the Minority Report. The intention is to avoid car users destroying 40,000 plus parking clocks every year and the Environment Department having to provide 40,000 plus new parking clocks every year.

STATES OF DELIBERATION

30th April 2014

Billet d'État No. IX Article 6

AMENDMENT – B

Proposed by: Deputy A H Brouard

Seconded by: Deputy De Lisle

Environment Department Guernsey Integrated on Island Transport Strategy

To delete proposition 13 and replace it with:

“13. a) To approve the implementation of the improvements to the public bus service as set out in paragraphs 88 to 91 of that Minority Report

b) To approve for the duration of the Strategy a bus fare policy which provides for:

- A fixed fare of £1.00 per journey (subject to appropriate discounts for multi-journey cards);
- Free travel for children under the age of 12 accompanied by an adult;
- Free travel for all children during term time travelling in school uniform;
- Free travel for all persons above States pensionable age;
- Consideration of and action on, the extant resolutions and thrust of section 4.6 Schools Bus Service of Billet d'État VII of 2006.”

Explanation

This amendment will only be placed if Deputy G A St Pier and Deputy P Luxon amendment is successful.

It increases the bus fare to £1.00 as is the present position, therefore relieving the need for any further financial duties and measures to be introduced. It also keeps the present free position for pensioners. It will also allow tourists to only pay £1.00. Besides providing for free travel for school children on the public bus service it calls on Environment to look at the provision and good ideas they wished to pursue in 2006 to improve the Schools Bus Service which is already financed with the additional duty of 1.2p on fuel introduced in 2009.

STATES OF DELIBERATION

30th April 2014

Billet d'État No. IX Article 6

AMENDMENT – D

Proposed by: Deputy A H Brouard

Seconded by: Deputy De Lisle

Environment Department Guernsey Integrated on Island Transport Strategy

To delete proposition 7 and replace it with:

“7. a) To approve the promotion of bus use in accordance with the general direction set out in section 11.7 II to XVI of that Report.

b) To approve for the duration of the Strategy a bus fare policy which provides for:

- A fixed fare of £1 per journey (subject to appropriate discounts for multi-journey cards);
- Free travel for children under the age of 12 accompanied by an adult;
- Free travel for all children during term time travelling in school uniform;
- Free travel for all persons above States pensionable age;
- Consideration of and action on, the extant resolutions and thrust of section 4.6 Schools Bus Service of Billet d'État VII of 2006.”

Explanation

This amendment will only be placed if Deputy G A St Pier and Deputy P Luxon amendment is successful.

It increases the bus fare to £1.00 as is the present position, therefore relieving the need for any further financial duties and measures to be introduced. It also keeps the present free position for pensioners. It will also allow tourists to only pay £1.00. Besides providing for free travel for school children on the public bus service it calls on Environment to look at the provision and good ideas they wished to pursue in 2006 to improve the Schools Bus Service which is already financed with the additional duty of 1.2p on fuel introduced in 2009.

STATES OF DELIBERATION

30th April 2014

**Billet d'État No. IX
Article 6**

AMENDMENT – B

Proposed by: Deputy GA St Pier
Seconded by: Deputy P Luxon

**Environment Department
Guernsey Integrated on Island Transport Strategy**

To delete proposition 13 and replace it with:

“13. a) To approve the implementation of the improvements to the public bus service as set out in paragraphs 88 to 91 of that Minority Report

b) To approve for the duration of the Strategy a bus fare policy which provides for:

- A fixed fare of 50p per journey (subject to appropriate discounts for multi-journey cards);
- Free travel for children under the age of 12 accompanied by an adult;
- Free travel for all children during term time travelling in school uniform.”

STATES OF DELIBERATION

30th April, 2014

**Billet d'État No. IX
Article 6**

AMENDMENT

**Environment Department
Guernsey Integrated on Island Transport Strategy**

Proposed by: Deputy M J Fallaize

Seconded by: Deputy J P Le Tocq

To delete Proposition 13 and substitute therefor:

“13. To approve for a period of 18 months the policies in respect of the costs of bus travel as set out at paragraphs 85 and 87 of that Minority Report, including the policy that bus travel will be free at the point of use, provided that there shall be a presumption that at the expiration of that period of 18 months a fare structure shall be introduced along the lines set out in the amendment proposed by Deputy G A St Pier and seconded by Deputy P A Luxon in respect of Article 6 on Billet d'État IX of 2014, unless before then the States have resolved to maintain bus travel free at the point of use following consideration of a report from the Environment Department setting out a case to justify the policy of fares free at the point of use based on the impact of that policy on the number of bus passengers and the performance of the bus service generally.”

STATES OF DELIBERATION

2nd May, 2014

**Billet d'État No. IX
Article 6**

AMENDMENT

Proposed by: Deputy P. L. Gillson
Seconded by: Deputy P. R. Le Pelley

Environment Department – Guernsey Integrated on Island Transport Strategy

To delete proposition 5 and replace it with the original proposition 12:

- “5. To direct the Treasury and Resources Department, at the earliest opportunity, to increase the rate of duty on petrol and gas oil (other than fuel used for air or marine navigation) by 5p per litre as set out in section 11.13 I of that Report.”.